ORIGINAL

1	2014 ANNUAL MEETING OF THE
2	REPUBLICAN RIVER COMPACT ADMINISTRATION
3	August 28, 2014
4	9:00 a.m. Central Time Auld Pavillion at Antelope Park 1650 Memorial Drive
6	Lincoln, Nebraska
	MEMBERS PRESENT
7	FOR NEBRASKA: Commissioner Brian Dunnigan, Chairperson Justin Lavene
8	Jesse Bradley
9	Jim Schneider
10	FOR COLORADO: Commissioner Dick Wolfe Ivan Franco
11	FOR KANSAS: Commissioner David Barfield
12	Burke Griggs Chris Beightel
13	Chris Grunewald
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24	DEPARTMENT OF NATURAL RESOURCES
Tr.	CENEDAL DEDODETNO CEDUTCE (400) 477 0405
25	GENERAL REPORTING SERVICE (402)477-8425

REPORTER'S CERTIFICATE: State of Nebraska ss. County of Lancaster) I, WENDY C. CUTTING, reporter for GENERAL REPORTING SERVICE, certify that I reported the proceedings in this matter; that the transcript of testimony is a true, accurate, and complete extension of the recording made of these proceedings. IN TESTIMONY WHEREOF, I have hereunto set my hand at Lincoln, Nebraska, this 3^{rd} day of September, 2014. Werdy C. Cutting

PROCEEDINGS:

CHAIRPERSON DUNNIGAN: Good morning and welcome to Lincoln. At this time, I'd like to call the Annual Meeting of the Republican River Compact Administration to order. My name is Brian Dunnigan and I'm the Director of the Nebraska Department of Natural Resources and Commissioner for the Republican River Compact. I'm also the Chairman for the Compact this year.

If you didn't pick up an agenda by the door, please get an agenda if you need one. They were on the table. There's also a sign-in sheet by the door, and we can send that around if you didn't sign in on the sign-up sheet. We'd sure like to have you sign in.

We are going to go around and have some introductions with everybody here today. I'll start and just introduce my team at the front table and then I'll ask each state to introduce their team, and then we'll just send the microphone around in the audience. To my left is Justin Lavene from the Attorney General's Office, far left, Jesse Bradley from the Department, and Jim Schneider, our Deputy Director from the Department.

Commissioner Barfield.

COMMISSIONER BARFIELD: Thank you, and thank you, Chairman Dunnigan. It's a pleasure to be here this morning. My name is David Barfield and I'm Commissioner for Kansas.

1 With me, all to my left here is Burke Griggs, and the far 2 left is Chris Grunewald from the Attorney General's Office. 3 And also with me is Chris Beightel, who is our Engineering 4 Committee representative. 5 CHAIRPERSON DUNNIGAN: Thank vou. 6 Commissioner Wolfe. 7 COMMISSIONER WOLFE: Good morning, everyone. 8 Wolfe, Commissioner for Colorado. We're kind of light here 9 today, but with me is Engineer Advisor, Ivan Franco. Scott 10 Steinbrecher from the Attorney General's Office was unable 11 to join us. We're thinking of him and his family with the 12 emergency situation that came up with his newborn daughter. 13 So, he was unable to join us today. And then, hopefully, 14 we'll have an opportunity to go through with the audience and introduce some of our other staff and representatives 15 16 from Colorado here today. 17 CHAIRPERSON DUNNIGAN: Thank you, Commissioner 18 Wolfe. 19 Brad, if you'd want to start, we'll just go 20 through the audience. 21 MR. EDGERTON: I'm Brad Edgerton from Frenchman-22 Cambridge Irrigation District. MR. FELKER: Don Felker, Frenchman Valley & H&RW. 23 24 MR. ALBERT: Kenneth Albert, Frenchman Valley,

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Director, Nebraska.

1	MR. KOTSCHWAR: Jerry Kotschwar from Frenchman
2	Valley.
3	MR. KEELER: Dave Keeler, Colorado, Republican
4	River Basin Water Commissioner.
5	MR. PERKINS: Sam Perkins, Kansas Division of
6	Water Resources.
7	MR. THOMPSON: Aaron Thompson with the Bureau of
8	Reclamation.
9	MR. SCOTT: Craig Scott with the Bureau of
10	Reclamation.
11	MR. DELKA: Mike Delka with the Bostwick
12	Irrigation District, Nebraska.
13	MR. THORNBURN: John Thornburn, Tri-Basin Natural
14	Resources District in Holdredge, Nebraska.
15	MR. MERRIGAN: Bob Merrigan, Middle Republican
16	Natural Resources District in Curtis, Nebraska.
17	MS. ERICKSON: Chelsea Erickson, Kansas Division
18	of Water in the Stockton Field Office.
19	MR. ERICKSON: Donald Erickson, Stockton.
20	MR. AMPE: Peter Ampe, Counsel for the Republican
21	River Water Conservation District.
22	MS. DANIEL: Deb Daniel, General Manager of the
23	Republican River Water Conservation District.
24	MR. SULLIVAN: Mike Sullivan, Colorado Division of
25	Water Resources.

1	MR. CORYELL: Dennis Coryell, Republican River
2	Water Conservation District.
3	MR. LAMBRECHT: I'm Jason Lambrecht with the USGS,
4	Nebraska Water Science Center.
5	MS. EICHHORST: Jean Eichhorst, Kearney, Nebraska,
6	and Lawrence, Kansas.
7	MR. STARK: Ken Stark, US Army Corps of Engineers.
8	MR. BOWEN: Jim Bowen, Corps of Engineers, Harlan
9	County Lake.
10	MR. WILCOX: Dustin Wilcox, Nebraska Association
11	of Resource Districts.
12	MR. WILMOTH: Tom Wilmoth, Blankenau and Wilmoth,
13	Nebraska.
14	MS. FLAUTE: Carol Flaute, Nebraska Department of
15	Natural Resources.
16	MS. SCHELLPEPER: Jennifer Schellpeper, Nebraska
17	Department of Natural Resources.
18	MR. RILEY: Tom Riley with the Flatwater Group.
19	MR. TRAMBLY: Nelson Trambly, Lower Republican
20	NRD.
21	MR. CLEMENTS: Mike Clements, General Manager of
22,	the Lower Republican NRD in Alma.
23	MR. Groff: Marc Groff, also with the Flatwater
24	Group.
25	MR. SCHREUDER: Willem Schreuder, Principia

1 Mathematica. 2 CHAIRPERSON DUNNIGAN: Thank you very much. 3 Moving to Agenda Item 2, Adoption of the Agenda, are there 4 any modifications to the proposed agenda? 5 COMMISSIONER BARFIELD: None from Kansas. 6 COMMISSIONER WOLFE: None from Colorado. 7 COMMISSIONER BARFIELD: I would move adoption of 8 the agenda. 9 COMMISSIONER WOLFE: Second. 10 CHAIRPERSON DUNNIGAN: It's been -- we've got a 11 motion and a second for approval. All those in favor say 12 aye. 13 COMMISSIONER WOLFE: Aye 14 COMMISSIONER BARFIELD: Aye. 15 CHAIRPERSON DUNNIGAN: Aye. The agenda is approved and we'll move forward with the agenda as written. 16 17 Agenda Item 3 is the Status of the Report of Transcripts for 2013 Annual Meeting and Subsequent Special Meetings. 18 19 Commissioner Barfield. 20 COMMISSIONER BARFIELD: Thank you, Chairman 21 We are in the process of -- I believe the Dunnigan. 22 transcripts have been provided to the states and reviewed. 23 It's my understanding are essentially in final form.

have an annual meeting and four special meetings to cover

We have -- we're working through those right

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for the year.

now and I think we've distributed three of the Special Meetings. We're working through in chronologic order, and provided them to Colorado first. I think they've reviewed one of them, is my understanding, and passed it on to Nebraska, but we'll essentially have the -- we're going to finalize the final two and work through the review process, so that's the current status.

CHAIRPERSON DUNNIGAN: Thank you. Any questions? (No response.)

Moving on to Agenda Item 4, which is the report, the Commissioners' Reports. And we'll start out with Kansas. Commissioner Barfield.

report this year will be fairly short. I normally report on climatic conditions. We've had a lot of extreme years in recent years. 2012 certainly was a very extreme, I think, year in all three states in terms of drought. That eased somewhat in the year 2013 that we're sort of reporting on this year and it's moderated even more in 2014, although we certainly still have areas where we're continuing to actively administer water in our state, including the Republican River Basin. One of our responsibilities is to administer for minimum desirable streamflows. And that administration continues on the Republican River this year. We administered through the first half of the year until

June 20, 196 water rights. Since June 20, we've actually been able to release administration of 128 files below Concordia, Kansas, so we're just administering 68 water rights, currently.

I don't have much of a legislative report this year. There was really no significant water legislation passed by the 2014 Legislature. This is due, in part, to a very significant ongoing effort that is going on in our state to develop a 50-year vision for the future of our water resources in Kansas. And I'm sure they're working through that process of gathering some grassroots ideas in terms of how we can afford our water management in the state. I would expect that we'll have more active legislation in the future, but nothing significant to report there.

Just a few brief comments on our efforts in terms of Compact activities. Kansas remains fully in compliance with the Republican River Compact. This is true with respect to all tests of compliance under the final settlement stipulation. This is also true with respect to Kansas' additional duties with respect to participation in the Compact business, as well as participating in the dispute resolution processes under the FSS.

I'll defer to Commissioner Wolfe to report on the RRCA's agreement reached last December with respect to

allowing Colorado's Compact Compliance Pipeline to operate this year, as well as the status of matters with respect to reaching an agreement on the CCP and Bonny issues, but we continue to work actively there.

Finally, I would note that the three states are currently engaged fully in some ongoing discussion aimed to improve our collective management of the basin's water resources and resolve pending disputes. I believe these discussions are heading in a very productive direction and we look forward to continuing in those discussions. And that's my report.

CHAIRPERSON DUNNIGAN: Thank you, Commissioner Barfield.

Commissioner Wolfe.

COMMISSIONER WOLFE: Thank you, Chairman. And first, I'd like to thank Nebraska for hosting the meeting this year. It's always great to get to Lincoln and see all the red again. So, thank you. The accommodations have been great. And so we appreciate it.

Also, I'd like to take this opportunity to thank my staff that's worked with me over the past year in our ongoing efforts for Compact compliance efforts. Ivan Franco, the Engineer Advisor; Mike Sullivan, my deputy. Dave Keeler and his staff in the basin have just really stepped it up in, not only this last year, but prior years.

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A lot of activity ongoing in the basin in terms of enforcement efforts that I'll touch on, also, as well as a lot of the efforts that the district is doing as part of their efforts for Compact compliance. So, I appreciate I also appreciate the efforts of the engineer advisors who assist the commissioners. They've stepped it up this last year and have met more times, and I think that has really been productive in providing a lot of assistance to the commissioners. And you'll see that as part of their report today. I'd also like to thank Willem Schreuder, our consultant that not only assists Colorado, but also the RRCA and a lot of the modeling that's done within the Republican River Basin. I'd also like to thank the District. They're here today and they introduced themselves. And, of course, we couldn't do this without the District's help. It's been ten years now, since they've been formed. It's hard to believe how quickly that's gone. But I think Dennis Coryell will speak to the commissioners today and just kind of give you an update on some of their efforts and what they've been doing. And I'll mention some of that as well. But we work very closely with the District. It was created by the Legislature to assist Colorado in its Compact compliance efforts and they've really done a remarkable job with the -- over the last ten years in getting us there. We know we've still got some work to do, but we've come a long ways.

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I'll just touch on the -- Commissioner Barfield had mentioned about the Compact Compliance Pipeline project that Colorado has brought forward to the Commission, and I do appreciate the approval from the commissioners this past December on that. It was a one-year temporary approval, but in accordance with that agreement, we have delivered, to date, in accordance with that agreement by April, 4,000 acre feet. We will be making a projection by September 1st, so here just within a few days, of what we anticipate we'll need to pump and deliver through the aug station into the North Fork for the remainder of this calendar year. But we look forward to working with Kansas and Nebraska over the next few weeks.

As Commissioner Barfield indicated, we've had some ongoing efforts and involvement with the Secretary of Agriculture and others that we greatly appreciate and the direction that's headed. And it looks like we'll be working in the next few weeks on some temporary agreements to extend the operation of that pipeline as well as looking at a comprehensive settlement of the disputes between the states in the upcoming years. So, we're looking forward to working on that structure of that agreement here in the very near future.

I'd like to just apprise everyone of some of the ongoing compliance efforts that Colorado continues to take

within the Republican River Basin. As you know, within that basin operates under a, kind of a set of different laws, and there are designated basin groundwater laws. And we continue as the Groundwater Commission, and I'm the Executive Director of that, to monitor and take appropriate enforcement actions on any overpumping within the basin.

Now that we have metering in place, which became fully implemented with meters in 2009, we have been closely monitoring the amount of withdrawals from the wells. And in 2012, as we know, was a dry year, we did have some pumping violations, which we took action on. I think in this past year, 2013, we only had three violations, and as best to our guesstimate to date, we don't anticipate any violations in 2014, so we think that program is working very well.

The District continues to purchase surface water. There's a few left in the basin. As we know, the principal use of water in the basin is from groundwater diversions, but the District continues in their efforts -- conservation efforts on surface water buyouts, particularly on the South Fork of the Republican River Basin.

The District and the groundwater management districts in the basin have been working in this past year. They've established what they call a Water Preservation Partnership. It has ten members made up with representative from the management districts and the District and others,

1 representative user groups in the basin. They have made 2 great strides. And I think in a lot of ways, have modeled some of the stuff that Kansas has done with LEMA and some of 3 4 those things, and looking at conservation practices as they 5 move forward into the future, looking at how they can best 6 conserve and manage the limited resource. They've been very successful in their efforts in some of seeking funding for 7 8 some grants from the Colorado Water Conservation Board on the order of \$450,000 -- \$458,000 (sic), approximately, to 9 10 look at -- its funding for its study to look at the economic impacts as lands are taken out of production due to these conservation measures. We hope that that will not only be informative for Colorado, but others as well. And if that gets fully funded, which we anticipate it will, I think CSU, Colorado State University, will be taking the lead on that, those efforts. And Dr. Jim Pritchett has been a lead investigator in a lot of those economic impact studies in Colorado.

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Also, the District, under Deb Daniel's leadership in working with other funding requests, they had submitted a request to the federal -- I'm not sure of the federal agency, exactly, but the Regional Conservation Partnership Their proposal was submitted at -- at least passed Program. through the first round out of several hundred that were done nationwide. If they do get funding for that, it's a

one-for-one matching grant of \$500,000 they're seeking that the District will match for a five-year study. And again, this is an effort in getting the conservation practices looking at fallowing, alternative cropping practices, deficit irrigation, changes in irrigation methods and so forth. So, that looks like it's on a good track and we wish them success or hope that they successfully get that approved here by the end of the year.

Just a quick note on some legislation that the General Assembly in Colorado passed this past year that deals with the designated groundwater basins. Under my role as State Engineer in Colorado, we've had enforcement authority and fining authority for water administration for a long time. The Legislature this year had adopted similar provisions in enforcement and fining authority to allow the local groundwater management districts to likewise seek those type of enforcement actions and fines. It was part of an effort -- it's been difficult for these local management districts to do that, because there wasn't a real funding source to do it. So, there's a mechanism now that if they were to move forward with their own respective enforcement actions to enforce their own local rules beyond what we have on the statewide level, for example, they can do that. we are going to be working very closely with them. make sure we're not doing duplicate enforcement, that we

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will coordinate, depending on who's taking the lead on any
particular enforcement action. And again, it's just another
recognition of the efforts that the local groundwater
management districts and the Republican River Water
Conservation District is doing to ensure that we live within
our means and hopefully achieve Compact compliance.

And lastly, I'd just again like to just reiterate my appreciation of the cooperation here recently working with both Nebraska and Kansas and look forward to, in the upcoming months, trying to work through resolution on our remaining disputes that we thankfully now, hopefully have behind us through all the arbitrations. I hope that's in our past and not part of our future. And I look to work in a more cooperative manner and sitting down and rolling up our sleeves and getting these done. We know that that's kind of our responsibility as commissioners to represent the water users in the basin. So, thank you and look forward to working with you in the next year.

CHAIRPERSON DUNNIGAN: Thank you, Commissioner Wolfe.

CHAIRPERSON DUNNIGAN: The State of Nebraska is, again this year, in compliance with the Republican River Compact. Using current accounting procedures, Nebraska has had positive balances since 2007, which has led to compliance with the five-year averages. Based on

preliminary estimates, Nebraska will again be in compliance with the two-year and five-year period ending in 2014. Furthermore, Nebraska's compliance balances would be improved substantially by implementation of the modified accounting procedures recommended by Special Master Kayatta.

Nebraska's compliance efforts through 2014 have been substantial, affording Kansas' water users full access to Kansas' allocations. This has occurred as prescribed through implementation of the third generation integrated management plans, which contain forecasting provisions and controls that have ensured that Nebraska would take sufficient actions for Compact compliance in 2014.

The basin NRDs continue to demonstrate an ongoing commitment to compliance through their significant investment in programs and projects that will reduce and/or offset depletions in the basin. These include the augmentation project in Rock Creek, which provided for water for compliance in 2013 and 2014, and the N-CORPEaugmentation project in Medicine Creek, which began operations in 2014. Other programs have included permanent and temporary retirement of surface and groundwater irrigated lands throughout the basin and leases of surface water.

The Department continues to look forward to working to assess various water management alternatives

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through the WaterSMART Basin Studies program and utilize the tools that have been developed as part of this study to evaluate system improvements and operational improvements that can be made throughout the basin. Implementation of these system improvements will require partnerships with the irrigation districts, natural resources districts, and the Bureau of Reclamation. I do believe that through cooperation, these partnerships can lead to a more prosperous outcome for all Nebraska water users.

During the course of the 2014 Nebraska Legislative Session, a new water funding process was established. new set of laws defines governance for administering the new Water Sustainability Fund. This fund represents a significant increase in funding for water projects aimed at addressing both water quality and water quantity issues across the state. The legislation also provides for additional basin-wide planning processes, which will include the Republican River Basin. These new planning processes will not displace the most recent IMPs, but will provide for greater stakeholder participation in integrated management planning and increase the feedback loop through these plans. The Department will soon begin working with NRDs and other stakeholders to develop the basin-wide plan for the Nebraska portion of the Republican River Basin.

The last year has seen Nebraska bring several

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time-critical issues before the RRCA to be addressed. Nebraska's efforts to resolve these issues have resulted in arbitration hearings on three key issues. These issues include implementation of the Rock Creek Augmentation Plan, implementation of the N-CORPE Augmentation Plan, and the implementation of the Alternative Water Short Year Plan. The arbitrator's ruling on each of these three issues has principally sided with Nebraska. However, subsequent to the substantial efforts invested by Nebraska in the arbitration process, Nebraska once again finds itself in a position where Colorado has supported implementation of Nebraska's proposals, and Kansas has not. Kansas' refusal to provide Nebraska full credit for its augmentation projects or to approve the Alternative Water Short Year accounting has been a burden on Nebraska water users.

I am hopeful that recent efforts by the State of Kansas to bring additional resources to bear on the resolution of these key issues previously brought before the RRCA will set a new path forward. As Commissioners of the RRCA, we must exercise our duties to find solutions to such issues and provide clear and transparent processes that each state can utilize and depend on to resolve the concerns.

Not engaging in such efforts will likely put us on a path for further litigation and diminish opportunities that would otherwise be available to each state's water users. We

should be reminded of Special Master Kayatta's concluding remarks in his report to the United States Supreme Court in which he stated, "The issuance of this report also hopefully provides an occasion on which the states can resolve to proceed forward with greater consensus based on the knowledge that their interests in administering the waters of the basin will be more aligned."

With that, I'll turn it over to Jesse Bradley to provide an update from the field office perspective in Nebraska.

MR. BRADLEY: Thank you. During the 2013 calendar year, Department field office staff completed many on-site visits throughout the basin. Field office staff conducted approximately 440 reservoir compliance visits. These visits included installation of steel posts that are used as gages for water level in the reservoir, taking pictures at each site, and measurements of outlet works and dam height. All reservoirs under NDNR jurisdiction were inspected by the end of March of 2013. Many reservoirs received additional inspections throughout the year depending on rainfall across the area.

Field office staff also conducted approximately
410 stream gage visits throughout 2013. During such visits,
stream gage measurements were performed, gage heights
recorded, and various equipment maintenance was done.

Monthly measurements are made at each of the 21 permanent,

Department-operated, stream gaging stations. The Department

also performs periodic stream gage measurements at USGS

stations and many other seasonal stations in the basin.

Field office staff conducted approximately 320 on-site water

administration investigations. Water administration

investigations include reading and recording flow meter

values, recording crop and irrigation type, crop and

irrigation system type, and streamflow, if necessary.

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administrative actions carried out in support of water administration in 2013. Bear with me on this one. On January 1st, 2013, letters were sent out to all irrigation and storage permit holders notifying that a compact call year was in effect. Again, on January 1st, 2013, closing notices were mailed to all irrigation and storage permit holders above Guide Rock Diversion Dam. On January 14th, 2013, letters were sent to irrigators reminding them that the 2012 water use reports must be filled out and filed with the Cambridge Field Office or that they would be closed for the entire 2013 calendar year.

On April $1^{\rm st}$, 2013, four letters were mailed to the Bureau of Reclamation notifying them that they were required to release Compact water stored in the federal reservoirs. On May $1^{\rm st}$, 2013, four letters were mailed to

the Bureau of Reclamation notifying them they were required to release Compact water stored through that period. On May 1, one letter was mailed to the Army Corps of Engineers notifying them that they were required to release Compact water stored in Harlan County Reservoir.

On June 25th, 2013, seven opening notices were issued to irrigators. On June 25th, 2013, four closing notices were issued to storage permit holders. On June 26, 2013, nine opening notices were sent to irrigation permit holders. On June 26th, 2013, 86 closing notices were issued to storage permit holders. On June 28th, 2013, three opening notices were issued to irrigation permit holders. On June 28th, 2013, four closing notices were issued to storage permit holders.

On July 1st, 2013, 54 opening notices were issued to irrigation permit holders. On July 1st, 2013, 79 closing notices were issued to irrigators in the Republican Basin. On July 1st, 2013, 18 closing notices were mailed to storage permit holders notifying them that they could not raise the current water level in their reservoir. On July 24th, 2013, 69 opening notices were sent to irrigation permit holders. On July 24th, 2013, 79 closing notices were issued to irrigation permit holders.

On September $1^{\rm st}$, 2013, 160 closing notices were issued to irrigation and storage permit holders. On

1 September $3^{\rm rd}$, 2013, three opening notices were issued to 2 permit holders. 3 On December 9th, 2013, water use reports were 4 mailed to all irrigation permits in the Republican Basin 5 with the exception of federally owned canals. That 6 completes my report. 7 CHAIRPERSON DUNNIGAN: Thank you, Jesse. 8 Are there any questions from any of the 9 commissioners? 10 Commissioner Wolfe. 11 COMMISSIONER WOLFE: Thank you, Chairman. Just a 12 point of clarification in my report. I may have misspoke on 13 a funding as I'd indicated that the Republican River 14 District had sought for this economic study. I may have 15 said 458,000. I meant to say 150,000 and 158,000, they've 16 already gotten approval for 8,000 and seeking an additional 150-, and if I still have those numbers incorrect, I hope 17 the District will in their reports or statements to the 18 19 Commission correct me. But I misread that from my report. 20 CHAIRPERSON DUNNIGAN: Thank you, Commissioner 21 Wolfe. 22 COMMISSIONER BARFIELD: Nothing from me, thank you 23 for your reports.

CHAIRPERSON DUNNIGAN: Moving on to Agenda Item 5,

which are the Federal Reports. We'll start out with the

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Bureau of Reclamation. Aaron Thompson, you can come to the podium, please.

MR. THOMPSON: Thank you very much for allowing the Bureau of Reclamation to speak here at the Annual RRCA Conference. I'm Aaron Thompson, Area Manager for the Nebraska/Kansas Area Office of the Bureau of Reclamation. I've given each of the commissioners a copy of Reclamation's Annual Report. It contains the 2013 operational data for our reservoirs and the status update for each of our reservoirs as of July 31st, 2014.

I'll go through a few brief highlights through the report and the 2013 operation season. The federal irrigation districts in the basin suffered severe water shortages in 2013 as a result of Nebraska's 2013 compact call water right administration. Water deliveries averaged only 2.1 inches per acre in the Frenchman-Cambridge Irrigation District and nearly six inches in the Bostwick Irrigation District in Nebraska. Frenchman Valley & H&RW Irrigation Districts did not make any irrigation deliveries in 2013. Additional water shortages have continued into 2014. Reclamation is concerned that the irrigation districts' financial viability is in jeopardy if this administration continues.

In addition, the operation and maintenance expenses of the federal dams are seeing significant

increases due to aging infrastructure. The district's ability to create a consistent revenue stream to repay their share of the federal project cost is limited without a reliable water supply. To ease some of the strain in the basin, Reclamation, in coordination with the State of Nebraska, executed an excess capacity contract with the Kansas Bostwick Irrigation District to temporarily store water in Harlan County Lake so water was available to the Kansas Bostwick Irrigation District during the irrigation Approximately 15,600 acre feet of inflows into Harlan County Lake were stored under this contract and released to Kansas Bostwick Irrigation District. A similar contract was executed with KBID in 2014. And I look forward to the continued collaboration between the states, not only with Nebraska and Kansas, but also Colorado, as we move forward with potential options to ease the strain in the basin for our water supplies.

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Moving on to the WaterSMART Republican River Basin Study, the three states continue to work on this study. Nebraska and Kansas are currently completing ground and surface water models in the basin. Model development has proven more complicated than originally anticipated, so the team agreed to extend the study by one year. The final report will be completed in November of 2015 instead of November of 2014. Both structural and non-structural

options have been formulated. A draft engineering report was completed a couple weeks ago including cost estimates for multiple alternatives. We expect the report to be finalized very soon. All of these analyses, including model runs of the alternatives, will be completed by the end of the calendar year leaving 2015 to evaluate the findings and write the report.

Reporting for the Conservation Committee, the study is complete. A final study report dated June of 2014 was transmitted to the RRCA members in July. This report replaces the report provided to the RRCA Annual Meeting in October of 2012. Conclusions in the final report have not changed from those presented in 2012. A PDF copy was also provided to each state representative on the Conservation Committee for making available on the states' websites. Some organization of the study data is in progress for archiving on Principia's website, which contains RRCA groundwater modeling data.

Moving to the far west portion of the basin, Bonny Reservoir, in January of 2014, Reclamation began negotiations with the State of Colorado to resolve the contract dispute regarding Bonny Dam. Under the current contract, Colorado Parks and Wildlife pays 23.7 percent of the annual operation and maintenance cost of Bonny Dam. Colorado's position has been that the original intent and

purpose of the current contract no longer exists since the reservoir has been drained.

And finally, an update on Red Willow Safety of Dams. The modification to the dam was substantially completed in December of 2013. Construction of a filter and drainage blanket along the downstream embankment began in December of 2011. And that concludes my report to the committee.

CHAIRPERSON DUNNIGAN: Questions from the commissioners?

COMMISSIONER BARFIELD: None from Kansas.

COMMISSIONER WOLFE: No.

CHAIRPERSON DUNNIGAN: US Army Corps of Engineers, Ken Stark, please.

MR. STARK: Good morning. I'm Ken Stark and glad to have Jim Bowen, the project manager at Harlan County here with us today. Glad to be here. It really means that we're making progress on the repairs at Harlan County Dam. Today I'll be talking a little bit about the dam itself and then going into the repairs that we're doing. Our stoplogs I'll talk about first and then the actual tainter gates, what we're doing with those gates, the irrigation stoplogs that we'll be building, and the sluice gate repairs, and then talk about the schedule.

Harlan County Dam was built from 1946 to 1952, and

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so we're looking at a facility that's 62 years old. most of the features out there are original, the original gates, the original controls, the original brakes on those gates, the chains that you see on these pictures, that's many-decades-old lifting chains. Harlan County, itself, has nine sluiceways. I like to think of them as tunnels, tunnels through the dam that release our normal water into the Republican River. Those nine sluiceways actually have two gates through each tunnel or through each conduit. there's 18 sluice gates. We have two irrigation conduits, the Franklin, which is five and a half feet wide diameter, and the Naponee, that's two foot and ten inches diameter on the south side of the dam. And then we have our tainter gates, our large 40- by 30-foot gates that are in the middle of the dam used for flood releases. Those gates, all 18 are restricted right now due to conditions of the bearing arm, the struts of the arm, the lifting chains, and actual -- the controls. Many of those controls are felled where they're completely useless, where we actually have to bypass those controls to try to operate gates. I'll talk more about that here in just a minute.

First phase of the repairs will be the stoplogs.

As you can see by this photo, the brown algae growth on the gate, that's the typical or what we say would be the normal lake pool. So, the lake itself is maybe two and a half feet

up on those gates. And in order to release those gates, cut those bearing arms from the dam, you would need to have a bulkhead or stoplogs in place so the water doesn't push that gate down over the dam. So, really, the first phase of the repairs will be the stoplogs.

You can see our record low was 20.3 feet. That was back in December of 2004. Yesterday's water surface, we were about 15.3 feet low, so we're still -- the water is still low right now at Harlan County.

Tainter gate stoplogs, I mentioned this was really the first phase. And this is a current photo from this month out at Harlan County. You can see the work that's being done. Not only will there be anchors on the bottom of where those sluice gates are, but in between each bay, there's anchors being placed right now. And with the anchors, there's also, it's like concrete, a grout-like mixture that's added. Those will be used for the support beams and the guides where the stoplogs will be put in place. The stoplogs are essentially just metal sheets that are — they look like H's. Their a form there and they represent a log, but essentially it's a metal I-beam. You can think of it that way.

The tainter gates, this is the back side of one of the 18 tainter gates that we have at Harlan County. And the bearing itself, this piece in here, was designed back in the

'40s without friction. The problem at Harlan County is there's lots of friction. Even though all of our brakes, they've been disconnected, usually, you would be able to raise a gate, put on the brakes to hold it in place, well, essentially, at Harlan County, you don't need brakes, because there is so much friction it holds the gate up. even though the brakes have failed and we don't have them right now in place, they're not needed, because of the poor bearing design. What we'll be doing is replacing those bearings with new retrofitted -- a trunnion that the whole fixture at the bottom of the gate will be replaced. allow us to have a smooth operation where the gate won't stick. Right now, as you try to operate some of those gates, they stick. You don't want them to stick. It causes much problems with operation.

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The arms themselves will be reinforced, too.

We'll put in metal sheets just to give it more strength.

There's concern right now with the high friction that many of those gates, if we tried to open them, those arms would probably bend. Those gates could get lodged in place.

Essentially, maybe we'd be able to open those gates, but maybe not close them. So then, you would lose the water that's standing behind the normal pool. But, that's our concern with the gates and that's why we're repairing our gates.

Irrigation stoplogs, we have two conduits or sluiceways, but the dam itself was built without stoplogs. These have cast iron gates in there. They have never been inspected. There's much corrosion, much erosion seen around where we can actually see, but since there's not stoplogs, there's not a way to block off the water, we're not able to go in there and do a true, thorough inspection. But most likely, there would be some need to repair those gates.

Sluice gates, we talked about the nine passageways through the dam. This is sluiceway No. 1, and you see the water coming through there. These gates, through our inspection reports, our engineers just note that they need to be repaired, essentially taken out of the dam, weld repaired, blasted, painted, put back in place. Last time this was done was 1983, so it's been a long process.

They're just sitting there. As I was looking through our old inspection reports, even years ago, it was needed through those reports, so it's a needed item that's been waiting.

Timeline, as you saw the dam itself, there's currently work at Harlan County Dam with those stoplogs. We have a contract awarded in September of 2013, and that work should be nearing up by the end of this calendar year.

We're getting ready to repair -- issue a contract to do the tainter gate work, the lifting beams, all the new electrical

controls, the brakes that don't work, all the reinforcement on those arms and the bearings themselves. That contract is planned to be awarded next month, here in September, and then that's a three-and-a-half duration contract, so the next three and a half years, we will be working on those Really, I want to emphasize that the stoplogs -we're taking -- it may take us longer to do it because of the stoplogs, but those stoplogs are needed, so we do not lower the Harlan County pool to make repairs. The Corps of Engineers has no plans, will not lower or release water to make repairs. That's why we're building the stoplogs. that's why we're doing the extra effort. Even though it's taking longer, even though it's costing more, we will not release water to make these repairs.

next couple years, you'll notice with the construction, the road across the dam will be restricted at times down to one lane. So, definitely impact to local community and the economic impact there, too. So, something to be expected, but I think long term, this will give us the ability to have normal operations during flood control, any storm events. Currently, we've lost -- because of restrictions, we've lost 54 percent of our flood control pool. The Kansas City District wants to get our dam back in full operation and wants to restore that flood capacity. Thank you.

1 CHAIRPERSON DUNNIGAN: Thank you, Ken. 2 Questions from the commissioners? 3 COMMISSIONER BARFIELD: I just appreciate your 4 I'd like a copy of the presentation. 5 MR. STARK: Sure. 6 COMMISSIONER BARFIELD: That'd be helpful. This 7 is -- obviously, we support having a safe and fully functional dam. Obviously, it's coming at a very 8 significant price tag that our district bears part of the cost of, so, appreciate you also finding the most cost 10 11 effective solutions to those -- to remedy these repair, 12 maintenance concerns. 13 CHAIRPERSON DUNNIGAN: Thank you, Ken. 14 Next, the US Geological Survey, Jason Lambrecht. 15 MR. LAMBRECHT: Good morning. I'm not a 16 microphone guy, but I speak loudly, so you'll hear me in 17 this thing. I'm Jason Lambrecht. I'm with the US Geological Survey. I work out of the Nebraska Water Science 18 Center out of Lincoln here. I just had to skip across town 19 20 for this. 21 The USGS operates for the Compact 15 stream gages 22 in Nebraska currently, I'll say on that. The funding is 23 primarily through the Army Corps of Engineers, the US Bureau of Reclamation, the Nebraska DNR, and also through the 24

National Streamflow Information Program.

That's

congressionally allocated funding for stream gages. I passed out a report, somewhat of a report, to all the table personnel. There's some more copies up front. I won't go through the report. I'll just point out some of the highlights of the report from a spreadsheet.

Nine of the 15 gages that we operate for the Compact were in the top five lowest in this past year. It's very similar to the 2012. What we're talking about is water year 2013 right now, from October 1st of 2012 until September 30th of 2013. One of these stream gages had the highest on record at Rock Creek.

Over the past few months, I've been speaking with the Nebraska DNR and will be assuming operation of -- well, thanks to a bump in our NSF funding over the last year, we'll be assuming operation at two DNR stream gages in the Republican Basin, one being at the Beaver Creek and another one at Guide Rock. And then, we'll also be restarting a stream gage that shut down in 1994, Republican River at Benkelman. And those will all be starting up October 1st and will be available on the USGS webpage.

To date so far through water year 2014, all of our stream gages are work checked and approved. The data's available on the web up to around April of 2014. And beyond that, we worked all the data up to June-July with the current corrections put into the most recent measurements,

even up until the first part of August here. Then, I was just jotting some notes down to point out to everyone. All this data can be found on the USGS.water.ne.gov. And any USGS office can point you toward that website. The data available for all these sites is 15-minute values of data as well as daily information, statistics, and annual data reports for these sites.

The USGS North Platte Field Office maintains all these sites. They visit the sites at least every six weeks for calibration and maintenance of the gages and also to make discharge measurements for calibration of the state's discharge rating. They put special emphasis on high flows, the peaks of the year to assure that we adequately are able to shift to the peaks to make sure we have the right numbers, as well as the low flows of the year so that we also adequately cover the low flow range. And we make extra inspections when needed. Generally, it's around ten inspections a year, but it gets to be upwards of 14 to 16 a year.

Again, feel free to contact the USGS offices in your respective states to find out more information on any of the USGS stream gages in the Republican Basin. And if you have any questions, please do so. Otherwise, that ends my report.

CHAIRPERSON DUNNIGAN: Thank you, Jason.

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Questions from the commissioners?

COMMISSIONER BARFIELD: None from Kansas.

COMMISSIONER WOLFE: Not from Colorado.

MR. LAMBRECHT: Thank you.

CHAIRPERSON DUNNIGAN: Thank you, Jason.

Moving to Agenda Item 6, Committee Reports, I'll turn it over to Jim Schneider for the Engineering Committee.

MR. SCHNEIDER: Thank you. We had a really productive year this year for the Engineering Committee. And we've delivered signed reports to the three states. And I will just go through the executive summary of that report. The Engineering Committee met five times since last September's Republican River Compact Administration Annual Meeting. Over the past year, the Engineering Committee completed these assignments. One, holding quarterly meetings; two, exchanging accounting data and documentation; three, discussing specific modeling and data tasks to be assigned to Principia Mathematica; four, discussing issues preventing agreement on final accounting from 2006 to 2012; five, discussing the establishment of the budget to accomplish tasks for Compact goals; and six, reviewing the task descriptions in each state's contract with Principia Mathematica.

Ongoing assignments include continuing efforts to resolve concerns related to varying methods of estimating

ground and surface water recharge and return flow and 2 related issues; two, continuing efforts to finalize accounting for 2006 through 2012; three, discussing any accounting changes that may be needed for surface water diversion for the purpose of recharging groundwater; four, discussing developing an application and approval process for future augmentation plans; five, exploring options for sharing evaporation charges for Harlan County Lake when accounts exist separate from the project water supplies of Bostwick Irrigation District; six, exploring potential means to adjust the Compact accounting of Harlan County Lake for the mutual benefit of the states; and seven, exploring the development of an RFP to determine contractor options for the annual model update and model repository.

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The Engineering Committee recommends discussion by the RRCA on the exchange of data and documentation in the modeling runs completed by Principia Mathematica for 2013, the establishment of a budget, the conservation terrace study, and the recommended Engineering Committee assignments for the following year.

That concludes my report. I'd be happy to answer any questions.

COMMISSIONER BARFIELD: I don't have anv questions. I certainly appreciate the work of the committee and as well as your report. I think I concur it's been a

very productive year. For everyone else's benefit, we had a work session yesterday afternoon, where we sort of went through in detail, the committee's work and sort reviewed its assignments, and so, we're prepared to act on the report. Appreciate the work.

MR. SCHNEIDER: Thank you.

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CHAIRPERSON DUNNIGAN: Thank you, Jim.

We'll move on to Agenda Item 7, Old Business, and I'll turn it back to Jim for a status of unapproved previous accounting.

MR. SCHNEIDER: Thank you. Well, as I noted in the Engineering Committee Report, one of the things we talked about are issues preventing the approval of previous unapproved accounting. We now have 2006 through 2013 that have yet to be approved. The data has been submitted and approved. We just haven't finalized the accounting. think we've crystalized the remaining issues that need to be Several of them are involved in the Supreme Court litigation and several others are involved in arbitrations that have occurred. And there's just two other issues that the Engineering Committee will be working on throughout this year. And with resolution of the Supreme Court litigation and with the meetings that we're having and the hopeful resolution on augmentation plans and other accounting issues that have been arbitrated, we'll continue working towards

1	getting that in a final form for the RRCA to approve. Any
2	questions?
3	COMMISSIONER BARFIELD: None from me, thank you.
4	MR. SCHNEIDER: Thank you.
5	CHAIRPERSON DUNNIGAN: Thank you, Jim.
6	Moving on to Agenda Item 8, which is New Business
7	and Assignments to Compact Committees, I've asked the
8	commissioners about Agenda Item (a). There are no issues
9	that are raised at this point, so that takes care of Agenda
10	Item (a).
11	Agenda Item (b) is Action on the Engineering
12	Committee Report and Assignments, and I'd entertain a motion
13	to approve the Engineering Report and assignments for the
14	coming year.
15	COMMISSIONER WOLFE: I move that we approve the
16	Engineering Committee Report and the associated assignments
17	indicated therein.
18	CHAIRPERSON DUNNIGAN: Do I have a second?
19	COMMISSIONER BARFIELD: I would second.
20	CHAIRPERSON DUNNIGAN: A motion and a second. Any
21	discussion?
22	(No response.)
23	Hearing none, all those in favor say aye.
24	COMMISSIONER BARFIELD: Aye.
25	COMMISSIONER WOLFE: Aye.

CHAIRPERSON DUNNIGAN: Aye. Motion passes.

12.

Agenda Item 9 is Remarks from the Public, and I would appreciate it if you could come to the podium for the convenience of the court reporter to be able to hear you, for any public comments. Or we can try to bring the microphone out to the audience if you need, but we'll put the microphone at the podium for public comments, if there's any public comments.

MR. CORYELL: I'm Dennis Coryell, President of the Republican River Water Conservation District in Colorado. I appreciate the opportunity to address the Compact Administration. First of all, I'd like to say thank you for the temporary approval to operate our augmentation plan and our Compact Compliance Pipeline for 2014. I know that these issues are not as simple as a farmer like myself would try to make them out to be. But I would just like to urge all three states to keep working in an agreeable manner and try to seek resolution of the remaining issues.

I know that the subbasin impairment issue for Colorado's proposal seems to be a bit of an issue for, especially for Kansas. I would just like to say that, you know, Bonny Reservoir is dry. That was a very painful thing, maybe not necessarily for the folks in the remaining — the other part of Colorado, Denver, but for Kit Carson and Yuma Counties, it was very painful. But it is

the one thing that allows us to be in compliance. So, I would just urge the three states to find a way in your accounting to represent Bonny Reservoir as dry, because it is dry.

We have, as mentioned from Commissioner Wolfe, we've spent a great amount of money within our district to assist Colorado in getting into compliance. Currently, we've spent over \$110 million in our district to get into compliance, and yet we do not have a permanent agreement so that we can be in compliance. We need to get past that. That \$110 million has retired over 37,000 acres, most of those permanent retirement, never to be irrigated again. don't think that any of the other states have come anywhere close to doing that. That is our local commitment to comply with the Compact. We're truly serious, but we need approval. We've done that through CREP, EQIP, and AWEP, and now, we have a new program, the RCPP, Regional Conservation Partnership Program. We're, in the future, committing over the next five years, two and a half million dollars to partner with NRCS to do other kind of conservation programs, whether it be rotational fallowing, crops that require less water, several different methods to be able to actually conserve real water.

On July 28^{th} , the Plains Groundwater Management District, one of the eight in the Republican River Basin in

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Colorado, met to discuss with its water users, the producers in the area, what we could do to slow the decline of the Ogallala Aquifer. We basically recognized what Kansas was doing and kind of patterned our ideas and our thoughts as to what they're doing, because the reality is, other than a state boundary between us, we irrigate the same, we have the same issues, the same problems. In that meeting, our producers came up with the consensus that we do need to slow the decline of the aquifer in Colorado. We need to take steps to be able to do that. The producers said, we would rather be proactive and do that, lengthen the use of the aquifer for our irrigators within our basin and do that.

Now, anybody that's traveled throughout the basin, whether you're in Nebraska, Kansas, or Colorado, knows that things are greatly different from one area to the other.

So, conservation in our district may look different for each groundwater management district. But the Plains District, which is probably on the southern perimeter of our basin, recognizes that at an alarming rate, our aquifer is declining. So, this is a proactive step. And there will be other meetings within our basin in the coming year or so with follow-up to be able to accomplish that goal.

In closing, I'd just like to say that it's great to hear Nebraska be able to say that you're in compliance for -- or you plan to be in compliance for this next year.

I've been attending these meetings since 1998. I want to retire. But I promised the water users in our basin that I would stay with this until we got the ship corrected. It would be nice for Colorado, in 2015, to say, "We are in compliance, and we will remain in compliance." So, I would just urge all three states -- I'm not saying you have to join hands and sing Kumbaya, but I would just urge you to keep moving forward in an agreeable manner to bring this issue to an end. Thank you very much.

CHAIRPERSON DUNNIGAN: Other public remarks? (No response.)

Seeing none, that takes us to Agenda Item 10, which is future meeting arrangements. Nebraska will host next year's meeting again. We're currently planning for that meeting to be held in Lincoln, and we're looking at the afternoon of Wednesday, August 26th for the working session and the morning of August 27th for the RRCA meeting. And we'll certainly discuss that with the fellow states to make sure that we're in agreement on that, but those are the days that we put out today. Any questions?

(No response.)

Seeing none, that takes us to adjournment.

COMMISSIONER BARFIELD: Again, I'd like to -- as

Commissioner Wolfe expressed earlier, just appreciate

Nebraska hosting not only this morning's meeting but all of

and the second of the second of the second

1	yesterday. And I guess I would move adjournment.
2	COMMISSIONER WOLFE: Second.
3	CHAIRPERSON DUNNIGAN: Moved and seconded, no
4	discussion. All those in favor? Aye.
5	COMMISSIONER BARFIELD: Aye.
6	COMMISSIONER WOLFE: Aye.
7	CHAIRPERSON DUNNIGAN: Meeting adjourned. Thank
8	you very much.
9	(Whereupon, at 10:06 a.m. on August 28, 2014, the
10	proceedings were concluded.)
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